

Taylor, Frank J.

A study on the feasibility
of the amalgamation of the
police forces of Township of
Markham

CAZON

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-1968

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ONTARIO POLICE COMMISSION

PROPOSED AMALGAMATION

OF THE

POLICE SERVICES

IN THE

SOUTHERN SECTOR

OF

YORK COUNTY

A

STUDY

ON

THE

FEASIBILITY

OF

THE

AMALGAMATION

OF

THE

POLICE

FORCES

OF

TOWNSHIP OF MARKHAM

VILLAGE OF MARKHAM

TOWNSHIP OF VAUGHAN

VILLAGE OF STOUFFVILLE

VILLAGE OF WOODBRIDGE

TOWN OF RICHMOND HILL

IN

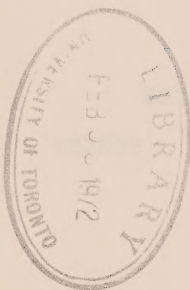
THE

COUNTY

OF

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A STUDY
ON THE FEASIBILITY
OF THE AMALGAMATION
OF THE POLICE FORCES
OF
TOWNSHIP OF MARKHAM
VILLAGE OF MARKHAM
TOWNSHIP OF VAUGHAN
VILLAGE OF STOUFFVILLE
VILLAGE OF WOODBRIDGE
TOWN OF RICHMOND HILL
IN THE
COUNTY OF YORK

F. J. Taylor and
F. E. Davies
Advisers to the
Ontario Police Commission.

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R. P. MILLIGAN, Q.C.

CHAIRMAN

MAGISTRATE

THOMAS J. GRAHAM

MAJOR GENERAL

H. A. SPARLING, C.B.E., D.S.O., C.D.



ONTARIO

TELEPHONE 365-6071

ONTARIO POLICE COMMISSION

3RD FLOOR
SHELL BUILDING
505 UNIVERSITY AVENUE
TORONTO 2, ONTARIO

April 26th, 1968.

Mr. R. P. Milligan, Q.C.,
Chairman,
Ontario Police Commission.

A STUDY ON THE AMALGAMATION
OF THE POLICE SERVICES
TOWNSHIP OF MARKHAM
VILLAGE OF MARKHAM
TOWNSHIP OF VAUGHAN
VILLAGE OF STOUFFVILLE
VILLAGE OF WOODBRIDGE
TOWN OF RICHMOND HILL
IN THE
COUNTY OF YORK

As directed, a study of the amalgamation of the police services of the above six municipalities was conducted by Advisers F. J. Taylor and F. E. Davies. In-the-field examinations were made and further study and analysis of the material gathered was then studied by the Advisers.

A joint meeting with the Chiefs of Police for the six municipalities, was held on April 25th, 1968, at the Ontario Police Commission offices.

Introduction

The requests for such a study were directed to the Ontario Police Commission by the Council of the Township of Markham who had directed a resolution to the "Southern Six" Municipal Councils, County of York.

The resolution read as follows:

"That the Ontario Police Commission be requested to make a survey of the Southern Six Municipalities to ascertain the feasibility of a joint police force and that the other five municipalities be asked to support this request."

carried - B. Bailey
Reeve
Township of Markham

Copies of the correspondence received by Mr. H. C. T. Crisp, Clerk of the Township of Markham are attached.

The Police Act of Ontario
Revised Statutes 1960
provides for:

Amalgamations

Section 25 (a) (1) Notwithstanding any other Act, two or more municipalities having forces may enter into an agreement for the Amalgamation of their police forces, and the agreement shall not take effect until it is approved by the Commission.

(2) An agreement under Subsection 1 shall provide for,

- (a) the establishment and composition of a board for the amalgamated forces;
- (b) the amalgamation of the police forces into one police force for the amalgamated area and the appointment or transfer of the members thereof;
- (c) the use and disposition of the assets and liabilities of the component police forces by the amalgamated board;
- (d) the budgeting of the cost for the maintenance and operation of the amalgamated police force;
- (e) any other matter necessary or advisable for the amalgamation of the police forces.

COPY

Phones:
887 - 5577
297 - 1900

THE TOWNSHIP OF MARKHAM
MUNICIPAL OFFICES - R.R. 2, GORMLEY, ONTARIO

January 17, 1968.

Ontario Police Commission,
Shell Building,
505 University Avenue,
Toronto 2, Ontario.

Attention: Magistrate Thomas J. Graham

Dear Sirs:

We have now received letters from the Town of Richmond Hill and the Township of Vaughan in connection with the survey of the southern six municipalities to ascertain the feasibility of a joint police force and copies are enclosed herewith.

Also enclosed are additional copies of letters from the Villages of Stouffville and Woodbridge.

Yours very truly,

signed by H. C. T. Crisp

H. C. T. Crisp,
Township Clerk.

HCTC/dw
Encls.

COPY

Phones:
887 - 5577

THE TOWNSHIP OF MARKHAM
MUNICIPAL OFFICES - R.R. 2, GORMLEY, ONTARIO

January 3, 1968.

Ontario Police Commission,
8th Floor,
Toronto Professional Building,
123 Edward Street,
Toronto 2, Ontario.

Dear Sirs:

Representatives of the southern six municipalities of the County of York, being the Townships of Vaughan and Markham, the Town of Richmond Hill and the Villages of Markham, Woodbridge and Stouffville, have held numerous meetings over the past two years to discuss mutual problems and possible action for joint services.

Subsequent to a recent meeting of the Heads of the Municipalities concerned, Markham Township Council did pass the following resolution:

"That the Ontario Police Commission be requested to make a survey of the Southern Six Municipalities to ascertain the feasibility of a joint police force and that the other five Municipalities be asked to support this request."

We have received support of this request from the Villages of Woodbridge, Stouffville and Markham and copies of their letters are enclosed. I am advised that the Councils of Richmond Hill and Vaughan Township will give consideration to the request at meetings on Monday next.

Will you please accept this letter as a formal request for the survey; I will advise you of action taken by the other two municipalities as soon as possible.

Yours very truly,
signed by H. C. T. Crisp

H. C. T. Crisp,
Township Clerk.

HCTC/dw
Encls.

C O P Y

VILLAGE OF MARKHAM

207 Main Street

H. L. GRAHAM
CLERK AND TREASURER

Telephone 294-1900
Toronto 297-1100

December 19, 1967.

Township of Markham,
Municipal Offices,
RR 2 Gormley,
Ontario.

Attention Mr. H. C. T. Crisp, Clerk

Dear Sir:

Council dealt with the matter of your Council's Resolution of December 11th, 1967 regarding a survey of police forces etc., by passing the following resolution.

"Resolved that the Council of the Corporation of the Village of Markham are in favour of the Ontario Police Commission being requested to make a feasibility study to ascertain the possibilities of a joint Police Force for the southern six municipalities of the County of York."

I believe the resolution to be self-explanatory.

At this time, I would like to wish you and the staff a Very Merry Christmas and thank you for your co-operation over the past year.

Yours very truly,

H. L. Graham
(signed)

Clerk

HLG/B

550107

CORPORATION OF THE VILLAGE OF MARKHAM

DATE December 18 SESSION 1967

MOVED BY...signed.by.A..Laidlaw.....

SECONDED BY..signed.by.L..Abernethy.

.....Resolved that the Council of the Corporation.....
.....of the Village of Markham are in favour of the Ontario.....
.....Police Commission being requested to make a feasibility.....
.....study to ascertain the possibilities of a joint Police.....
.....Force for the southern six municipalities of the County.....
.....County of York.....

.....Carried.....

.....A. M. Walker.....

.....Reeve.....

COPY

Telephone
832-2281

Municipal Offices
MAPLE, ONT.

TOWNSHIP OF VAUGHAN
1850

January 11th, 1968.

The Township of Markham,
Municipal Offices,
R. R. #2,
Gormley, Ontario.

Attn: Mr. H.C.T. Crisp, Township Clerk

Dear Sir:

Re: Amalgamation of Police Forces in
The Southern Six Municipalities.

I have enclosed herewith an excerpt from Councils report of January 9th, 1968. I am sure you will find the report self-explanatory. This is in reply to your letter dated December 14th, 1967.

Yours truly,

signed by Mel Lyons

ML:js.

Mel Lyons,
Assistant Deputy-Clerk,
Township of Vaughan.

COPY

ITEM F. & G. 6

SOUTHERN SIX JOINT POLICE FORCE

Correspondence has been received from the Corporation of the Township of Markham requesting the Vaughan Township Council to support the following resolution:

"That the Ontario Police Commission be requested to make a survey of the Southern Six Municipalities to ascertain the feasibility of a joint Police Force and that the other five municipalities be asked to support this request."

It is hereby recommended that the Council concur with this resolution and that the Markham Township be advised accordingly.

Moved by C. W. Birkett

Seconded by D. K. Fraser

Adopted without amendment

- Carried - B. Bailey REEVE

COPY

INCORPORATED 1867

MUNICIPALITY OF STOUFFVILLE

19 Civic Avenue
P.O. Box 419

Phone 640-190 Stouffville
Area Code - 416

R. E. Corner,
Clerk-Treasurer

December 22nd, 1967

Mr. H. C. T. Crisp
Clerk, Township of Markham
R.R. #2
Gormley, Ontario

Dear Sir:

Attached is a certified copy of the resolution passed by the Council of the Village of Stouffville on December 21st, 1967.

I presume that you, as the Clerk of Markham Township, are making the application for survey on behalf of the Southern Six Municipalities of the County of York.

Yours very truly,

R. E. Corner

R. E. Corner,
Clerk

REC:cc
Encl.

COPY

VILLAGE OF STOUFFVILLE

Stouffville, Ont., December 21...1967

It is moved by....T. J. Lonergan.....

and seconded by....James McKellar.....

Whereas the Council of the Township of Markham adopted the following resolution:

That the Ontario Police Commission be requested to make a survey of the Southern Six Municipalities to ascertain the feasibility of a joint Police Force and that the other five Municipalities be asked to support this request.

BE IT RESOLVED THAT the Council of the Village of Stouffville support the said resolution.

CARRIED Ken Laushway

Certified to be a true Copy

R. E. Corner,
Clerk.

COPY

VILLAGE OF WOODBRIDGE
INCORPORATED 1882

PHONE: 851-0631

MUNICIPAL OFFICE
54 PINE STREET
WOODBRIDGE, ONTARIO

December 29th, 1967.

The Clerk,
The Township of Markham,
R. R. #2,
Gormley, Ontario.

Dear Sir:

In reply to your letter of December 14th, the Council of the Village of Woodbridge passed the following resolution at a meeting on December 27th, 1967:

"That we support the resolution of the Township of Markham requesting the Ontario Police Commission to undertake a study of a joint Police Force for the Southern Six Municipalities."

Yours truly,

signed by W. H. Young (Clerk)

W. H. Young,
Clerk.

WHY/gt

COPY

884-4455

the

889-4928

Town of RICHMOND HILL

area code 416

Ontario

office of the Clerk-Treasurer

January 9th, 1968.

Mr. H. C. T. Crisp
Clerk
Township of Markham
R. R. No. 2
Gormley, Ontario

Dear Mr. Crisp:

I wish to acknowledge your letter dated December 14th asking if our Council is willing to support the resolution of your Council in connection with a survey of the Southern Six Municipalities to ascertain the feasibility of a joint Police Force.

This matter was given considerable discussion and consideration and I have been instructed to advise you that the Council of the Town of Richmond Hill cannot support this resolution at this time.

Yours truly,

signed by R. Lynett

R. Lynett
Clerk-Treasurer

RL/j

Scope

The survey conducted covered the feasibility of the amalgamation of the police services, geographic location, the proximity of the communities involved, the organization of the police forces, and the financial aspect of such an operation.

The Chiefs of Police of the six municipalities and the Clerks were most co-operative and their assistance is gratefully acknowledged.

Geographic and Area Location

The geographic location of the municipalities lends to the feasibility of unification.

The "Southern Six Municipalities" border on the Metropolitan Toronto Northern limits.

The distance west to east is approximately 25 miles and south to north approximately 9 miles. A total acreage of 142,272, or 222 square miles.

The Village of Woodbridge is located in the extreme south westerly corner, with the Township of Vaughan located to the east and extends northerly. The Town of Richmond Hill is situated close to the central area with Markham Township adjoining at the east and extending to Markham Village near the south eastern section and the Village of Stouffville in the extreme north eastern section of the area.

It is bounded on the east by the Pickering/Markham Town Line, on the west by Provincial Highway #50, to the North by the King/Vaughan Town Line and County Road #14 and in the South by Steeles Avenue.

It is largely rural in character with almost 75%

Development of the area seems to be following a definite pattern. A main commercial and residential corridor extends North from the Metropolitan Toronto limits to the East and West sides of Yonge Street (Highway 11) to North of the northern limits of Richmond Hill. Industrial areas are being developed in the West in the Keele Street/Highway #7 area and in the East the Don Mills industrial area.

In addition to the larger residential developments of Richmond Hill, Markham Village, Stouffville and Woodbridge there are smaller developments in Maple, Kleinburg, Unionville and some isolated sub-divisions in the Markham Township area.

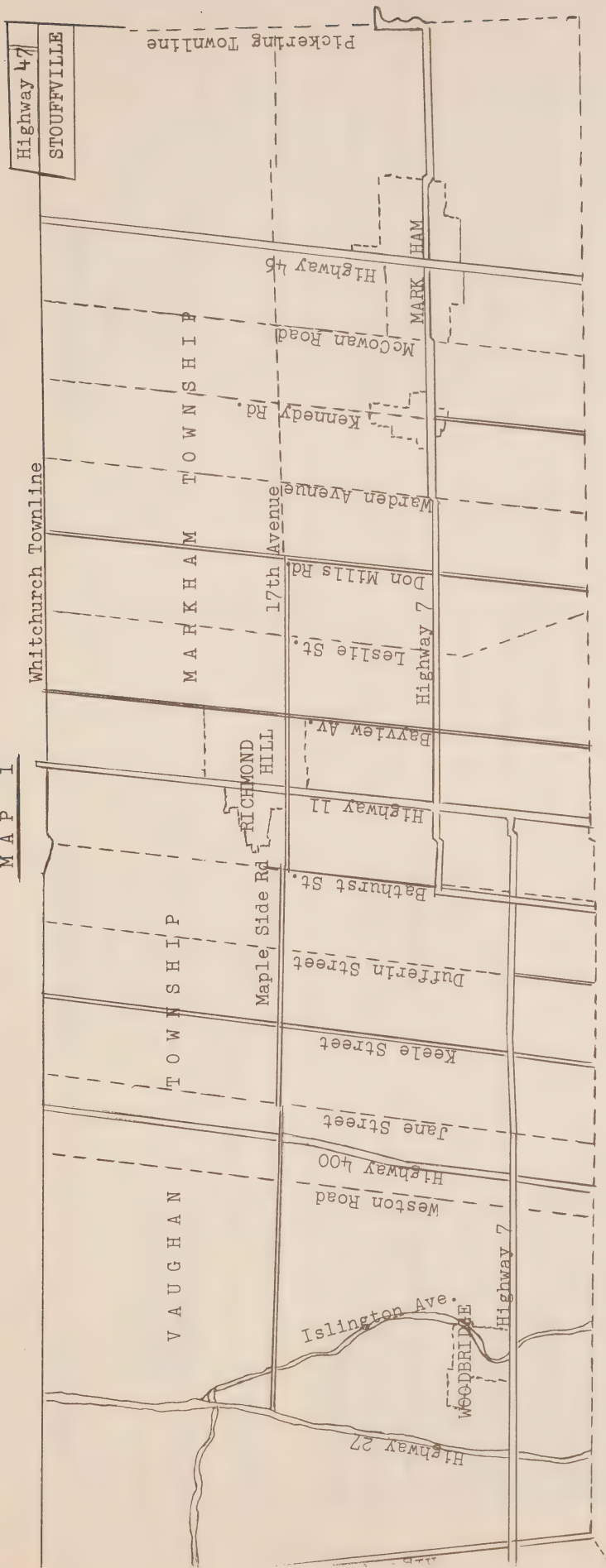
The Northwestern section of the area - following the valleys of the Humber River and its branches - will probably remain as a Conservation and Recreation area within the foreseeable future.

The total population of the area is close to 74,195 with approximately 75% living in the central core (Highway 400 in the west and the Don Mills Road (County Road #8) in the east).

The Metropolitan Toronto and Area Planning Authority have calculated a 70% increase in population for the area over the next 12 years, bringing the anticipated total to 125,000.

* * *

A map of the area, illustrating the geographic relationship of the six municipalities is appended.



MUNICIPALITY OF METROPOLITAN TORONTO

MAJOR ROADS

- Existing Suburban Roads (T.Y.R.C.)
- Proposed Suburban Roads (T.Y.R.C.)
- Provincial Highway



Scale: 1 inch to 10,000 feet

<u>MUNICIPALITY</u>	<u>MARKHAM TOWNSHIP</u>	<u>MARKHAM VILLAGE</u>
Population	20,992	9,000
Population - % of Total future	28.30%	12.15%
Population anticipated	39,400 (1980)	12,600 (1980)
Area in Acres	64,539	1,922
<u>Taxable Assessment</u>		
Residential & Farm	\$21,237,508.00	\$10,143,861.00
Commercial & Industrial	10,158,049.00	\$ 3,144,576.00
TOTAL	\$31,395,557.00	\$13,288,437.00
Percentage of the Total Taxable Assessment	24.56%	10.40%
Revenue from Taxable Assessment		
Figures obtained from (Clerks)	\$3,500,000.00	\$1,150,000.00
Total Revenue - including grants, etc.	\$3,613,300.00	\$1,249,425.00
Figures obtained from Clerks)		

<u>MUNICIPALITY</u>	<u>VAUGHAN TOWNSHIP</u>	<u>STOUFFVILLE</u>
Population	18,434	3,933
Population - % of Total future	24.85%	5.30%
Population - anticipated	46,000 (1980)	5,000 (1980)
Area in Acres	71,680	1,556
<u>Taxable Assessment</u>		
Residential & Farm	\$23,661,984.00	\$3,931,962.00
Commercial & Industrial	\$12,196,225.00	\$1,182,139.00
T O T A L	\$35,858,209.00	\$5,114,101.00
Percentage of the Total Taxable Assessment	28.07%	4.03%
Revenue from Taxable Assessment (figures obtained from Clerks)	\$4,450,00.00	\$546,087.00
Total Revenue - including grants, etc	\$5,150,000.00	\$618,272.00

MUNICIPALITY	WOODBIDGE	RICHMOND HILL	TOTAL
Population	2,401	19,435	74,195
Population - % of Total future	3.20%	26.20%	100%
Population - anticipated	4,000 (1980)	21,000 (1980)	128,000
Area in Acres	640	1935	142,272 (222 square miles)
Taxable Assessment			
Residential & Farm	\$3,420,752.00	\$27,493,804.00	
Commercial & Industrial	\$1,446,212.00	9,715,858.00	\$127,732,930.00
T O T A L	\$4,866,964.00	\$37,209,662.00	
Percentage of Total Taxable Assessment	3.81%	29.13%	100%
Revenue from Taxable Assessment (figures obtained from Clerks)	\$399,571.00	\$3,316,997.00	
Total Revenue - grants etc. (figures obtained from Clerks)	\$28,474.00	\$3,565,557.00	

MUNICIPALITY	MARKHAM TOWNSHIP	MARKHAM VILLAGE
Street & Road Mileage	250	30.25
Current Per Capita Cost	11.37	9.16
Police Population Index	1/912	1/1125
Police Budget	\$238,793.00	\$82,500.00
Police Percentage of Total Budgets	27.62%	9.36%
POLICE FORCES DATA		
Police Governing Authority	Board of Commissioners of Police	Committee of Council
	Chairman - Judge Grant H. F. Moore	Chairman - Mr. L. Abernethy
	Magistrate - O. S. Hollinrake, Q.C.	Councillor - Mr. R. Stewart
	Reeve - S. J. Rumble	Reeve - Mrs. A. E. Walker
	Secretary - Clerk H. C. T. Crisp	
Chief of Police	Harvey Nelson Cox	Federick W. White
	Age: 45	Age 58
	Police Experience: 17 years	Police Experience: 21 years

<u>MUNICIPALITY</u>		<u>VAUGHAN TOWNSHIP</u>	<u>STOUFFVILLE</u>
Street & Road Mileage		291	15
Current Per Capita Cost		\$12.24	\$10.55
Police Population Index		1/801	1/983
Police Budget		\$225,697.00	\$41,500.00
Percentage of Total Budgets		26.12%	4.80%
<u>POLICE FORCES</u>			
<u>DATA</u>			
Police Governing Authority		Board of Commissioners of Police	Committee of Council
		Chairman: Judge Garth H. Moore	Chairman: Councillor Mrs. Ethel Mole
		Magistrate: O. S. Hollinrake, Q.C.	Councillor: Mr. Thomas Loneragan
		Reeve: Brian Bailey	Reeve: K. B. Lauskey
Chief of Police		W. S. Shimmin	O. E. Keating
		Age: 42	Age: 32
		Police Experience: 18 years	Police Experience: 12½ years

MUNICIPALITY	WOODBIDGE	RICHMOND HILL	TOTALS
Street & Road Mileage	10	40	636.25
Current Per Capita Cost	12.01	12.72	11.34 (average)
Police Population Index	1/1200	1/888	
Police Budget	\$28,850.00	\$247,285.00 (anticipated)	\$864,625.00
Percentage of Total Budgets	3.40%	28.70%	100%
POLICE FORCES			
DATA			
Police Governing Authority	Committee of Council	Board of Commissioners of Police	
	Chairman - Councillor Mr. Wm. Goodfellow	Chairman - Magistrate J. W. Butler	
	Councillor - Albert Hollingshead	Judge Garth H. Moore	
	Reeve - Gordon Longhouse	Mayor - Thomas Broadhurst	
Chief of Police	Wm. H. Weatherill	Robert P. Robbins	
	Age: 59	Age: 41	
	Police Experience: 23 years	Police Experience: 18 years	

MUNICIPALITY	MARKHAM TOWNSHIP	MARKHAM VILLAGE
Total Police Strength	23	8
Salary Schedule & Ranks		
	Chief of Police - \$10,300.00	Chief of Police - \$8,500.00
	Deputy Chief of Police \$9,300.00	
	Staff Sergeant - \$8,300.00	
	Sergeant - \$8,000.00	Sergeant - \$7,900.00
	Detective - \$3,000.00	
	Acting Sergeant - \$7,600.00	
	Constable 1st Class - \$7,300.00	Constable 1st Class - \$7,300.00
	Constable 2nd Class - \$6,800.00	Constable 2nd Class - \$6,800.00
	Constable 3rd Class - \$6,400.00	Constable 3rd Class or
	Constable Probationary \$6,000.00	Probationary \$6,400.00
	Cadets 1st Year - \$3,900.00	
	Cadets 2nd Year - \$4,300.00	
Work Week	40 hours	40 hours

MUNICIPALITY	WOODBIDGE	RICHMOND HILL	TOTALS
Total Police Strength	2	23	83
Salary Schedule & Ranks	Chief of Police - \$7,300.00	Chief of Police - \$10,300.00	
		Staff Sergeant - \$8,300.00	
		Patrol Sergeant - \$8,000.00	
		Acting Detective - \$8,000.00	
	Constable 1st Class \$6,600.00	Constable 1st Class \$7,300.00	
		Constable 2nd Class \$6,800.00	
		Constable 3rd Class \$6,400.00	
		Probationary Constable \$6,000.00	
		Cadets 1st Year \$3,900.00	
		Cadets 2nd Year \$4,300.00	
Work Week	45 + on call duty	40 hours	

MUNICIPALITY

MARKHAM TOWNSHIP

MARKHAM VILLAGE

<u>Clerical Staff</u>	2 male - Clerk-Typists	0
<u>Rank Composition & Numbers</u>	1 Chief of Police	1 Chief of Police
	1 Deputy Chief of Police	
	- Staff Sergeant	
	4 Sergeants	1 Sergeant
	3 Detectives	
	- Acting Sergeant	
	4 Constables 1st Class	6 Constables 1st Class
	2 Constables 2nd Class	1 Constable 2nd Class
	4 Constables 3rd Class	- Constables 3rd Class
	4 Constables Probationary	
<u>Cruisers</u>	6	1
<u>Motorcycles</u>	0	0

MUNICIPALITY

VAUGHAN TOWNSHIP

STOUFFVILLE

<u>Clerical Staff</u>	2 female - Clerk-Typists	0
<u>Rank Composition & Numbers</u>	1 Chief of Police	1 Chief of Police
	5 Sergeants	
	2 Detectives	
	1 Constable 1st Class	1 Constable 1st Class
	5 Constables 2nd Class	2 Constables 2nd Class
	4 Constables 3rd Class	1 Constables 3rd Class
	4 Constables Probationary	- Constables Probationary
<u>Cruiser</u>	5	1
<u>Motorcycles</u>	0	0

MUNICIPALITYWOODBIDGERICHMOND HILLTOTALS

<u>Clerical Staff</u>	0	2 female - Matron Clerks	6
<u>Rank Composition & Numbers</u>	1 Chief of Police	1 Chief of Police	6
			1
		1 Staff Sergeant	1
		4 Patrol Sergeants	10 Sgts. 4 P/Sgts.
		2 Acting Detectives	7
	1 Constable 1st Class	7 Constables 1st Class	20
		3 Constables 2nd Class	13
		3 Constables 3rd Class	11
		2 Constables Probationary	10
<u>Cruiser</u>	1	3 + (1 Van)	17 1 Van
<u>Motorcycles</u>	0	0	0

MUNICIPALITY

MARKHAM TOWNSHIP

MARKHAM VILLAGE

<u>Telex</u>	Yes	No
<u>Radio Communications</u>	Yes	Yes
	Frequency for the County 159.240 M	Same as Markham Township
	Call letter XJF90	
	All cruisers radio equipped	1 cruiser radio equipped
	No Walkie-Talkie units	No Walkie-Talkie units
<u>Other Equipment</u>	2 Radar	1 Radar
	1 Camera and fingerprint equipment	
	No dark room	

MUNICIPALITY		WOODBRIDGE		RICHMOND HILL		TOTAL
<u>Telex</u>		No	Yes			
<u>Radio Communications</u>						
		Yes		Yes		
		York County Radio Network				
				XJF 265 (County Frequency)		
		Cruiser radio equipped		All cruisers radio equipped		
		None		1 Walkie-Talkie unit		1
<u>Other Equipment</u>		1 Radar		1 Radar		8
		None		Photographic and fingerprint equipment complete dark room		

MUNICIPALITY	MARKHAM TOWNSHIP	MARKHAM VILLAGE
Fringe Benefits	Vacation: After 1 year - 14 calendar days After 5 years - 21 calendar days After 20 years - 28 calendar days Statutory Holidays - Not Less than 10 days Attendance at Police College - \$7.00 weekly Overtime - Paid at hourly rate Court Time - Morning - \$8.00 Afternoon - \$8.00 Evening - \$8.00 Service Pay - After 5 years - \$60.00 per annum After 10 years - \$150.00 per annum After 15 years - \$210.00 per annum After 20 years - \$270.00 per annum After 25 years - \$330.00 per annum After 30 years - \$390.00 per annum Hospital Insurance - 50% by employer Medical Insurance - 50% by employer Sick Leave - 1½ days per month	Vacation : After 1 year - 14 calendar days After 5 years - 21 calendar days After 10 years - 28 calendar days Statutory Holidays - 10 days Overtime - Paid at hourly rate Court Time - \$6.75 for an appearance Service Pay - \$5.00 per month after 5 years and for each 5 years thereafter Hospital Insurance - 50% by employer Medical Insurance - 50% by employer Sick Leave - 1 day per month
Pension Plan	Yes OMERS	Yes OMERS

MUNICIPALITY	VAUGHAN TOWNSHIP	STOUFFVILLE
Fringe Benefits	Vacation: After 1 year - 14 calendar days	Vacation: After 1 year - 14 calendar days
	After 5 years - 21 calendar days	After 10 years - 21 calendar days
	After 20 years - 28 calendar days	After 20 years - 28 calendar days
	Statutory Holidays - Not less than 10 days	Statutory Holidays - 10 days
	Attendance at Police College - \$7.00 per week	Attendance at Police College - Nil
	Overtime - Paid	Overtime - \$500.00 per year
	Court Time - Morning - \$8.00	Court Time - Included in Overtime
	Afternoon - \$8.00	
	Evening - \$8.00	
	Service Pay - After 5 years - \$60.00	Service Pay - After 5 years - \$60.00
	After 10 years - \$150.00	After 10 years - \$120.00
	After 15 years - \$210.00	After 15 years - \$180.00
	After 20 years - \$270.00	After 20 years - \$240.00
	After 25 years - \$330.00	After 25 years - \$300.00
	After 30 years - \$390.00	After 30 years - \$360.00
	Hospital Insurance - 66 2/3% by employer	Hospital Insurance - 50% by employer
	Medical Insurance - 66 2/3% by employer	Medical Insurance - 50% by employer
	Sick Leave - 1 1/2 days per month	Sick Leave - 1 1/2 days per month
Pension Plan	Yes OMERS	Yes OMERS

MUNICIPALITY	WOODBIDGE	RICHMOND HILL
Fringe Benefits		
<u>Vacation:</u>	2 calendar weeks	2 calendar weeks after 1 year
	After 10 years 3 calendar weeks	3 calendar weeks after 5 years
		4 calendar weeks after 20 years
	<u>Statutory Holidays</u> - 7 days	<u>Statutory Holidays</u> - 10 days
		<u>Attendance at Police College</u> - \$7.00 per week
	<u>Overtime</u> - Hourly rate	<u>Overtime</u> - Paid on hourly basis
	<u>Court Time</u> - Morning - \$6.00	<u>Court Time</u> - \$8.00 and travel for each morning
	Afternoon - \$6.00	afternoon
		evening
	<u>Service Pay</u> - No	<u>Service Pay</u> - after 5 years - \$60.00 per year
		after 10 years - \$150.00 per year
		after 15 years - \$210.00 per year
		after 20 years - \$270.00 per year
		After 25 years - \$330.00 per year
		After 30 years - \$390.00
	<u>Hospital Insurance</u> - 50% by employer	<u>Hospital Insurance</u> - 50% by employer
	<u>Medical Insurance</u> - No	<u>Medical Insurance</u> - 50% by employer
	<u>Sick Leave</u> - No (discretion of Council)	<u>Sick Leave</u> - 1½ days per month
Pension Plan	Yes OMERS	Yes OMERS

MUNICIPALITY

MARKHAM TOWNSHIP

MARKHAM VILLAGE

Police Accommodation	Address - R.R.2 Gormley	Address - 140 Main Street
	Don Mills Road	Markham, Ontario
	Inadequate	Adequate
	1,397 sq. feet including halls.	972 sq. feet plus lunch and
	Not sufficient space in basement	locker rooms 567 sq. feet
	of Municipal Building	
Cell Accommodation	Yes	No
	2 cells with toilet facilities	Utilizes cell accommodation
		at Markham Township 5 miles distant.
Police Service Station	24 hours	Partial intermittent - direct telephone,
		(outside police offices) to
		Markham Township Police. Messages
		are forwarded by radio to cruiser.

MUNICIPALITY

VAUGHAN TOWNSHIP

STOUFFVILLE

<u>Police Accommodation</u>	Address - Municipal Building	Address - 161 Main Street,
	Maple, Ontario	Stouffville
	Adequate	
	4608 sq. feet	4 rooms Total of 432 sq. feet
	Including halls	
<u>Cell Accommodation</u>	Yes	No
	3 cells with toilet facilities	Utilizes cell accommodation
		at Markham Township Police Offices.
<u>Police Service-Station</u>	Yes - 24 hour Station duty officer	Partial - Telephones answered by
		Markham Township Police when no one
		in office - Messages by radio.

RICHMOND HILL

WOODBIDGE

MUNICIPALITY

<u>Police Accommodation</u>	Address - 74 Pine Street	Address - 56 Yonge Street North
	42 sq. feet	1696 sq. feet present
	one room	quarters
		Inadequate but more space
		available and renovations
		anticipated for 1968 - 3686
		sq. feet hall area.
<u>Cell Accommodation</u>	Yes	Yes
	Utilizes Markham Township	3 cells with toilet
	Police Force 9 miles	facilities
	distant	
<u>Police Service-Station</u>	No station duty officer.	24 hours
	Extension phone in Chief's	station duty officer
	and Constable's homes -	
	then through Markham	
	Township Force to the	
	cruiser.	

In-Service Training

It is recommended that Constables from all forces be given the opportunity of training, as well as N.C.O.'s for refresher and advanced Training Courses at the Ontario Police College. Following this training the force should supplement these courses by means of in-service training programmes. Various methods are utilized to further the police knowledge of all ranks in a force. A force, well trained, is a more efficient one and the citizens receive increased benefits.

A unified force, with a planned and constant in-service training programme would provide an even system of policing, by intelligent and knowledgeable officers, throughout the entire area.

With amalgamated forces it is much easier to arrange a programme to have a constant flow of constables attend the Police College. Smaller forces frequently postpone attendance since the officer's presence is required to provide a constant police coverage.

Communication System

Telephones

The study points up the need for a central telephone number for the police services for the six municipalities. It was brought to our attention that visitors and often residents are confused on which police force to telephone when police services are required. Many of the boundary areas separating the six municipalities are not clearly defined. Frequently telephone calls have to be relayed to the force having jurisdiction.

The Townships of Markham and Vaughan and the Town of Richmond Hill man the police offices on a 24 hour basis. The Villages of Markham and Stouffville rely upon the Markham Township police to answer telephone calls when the officers are absent from their stations, on patrol. The message is relayed via radio. The Village of Woodbridge has a telephone call system to the officer's home. If the officer is on patrol the officer's wife telephones Vaughan Township Police and they in turn contact the Woodbridge cruiser by radio.

A phone number for a central police switchboard would require consultation with the Bell Telephone Company since some calls in the area are long distance dialing.

Police Telex System

The Police Telex System has been installed in the police offices of:

Township of Markham
Township of Vaughan
Town of Richmond Hill

The other three municipalities must rely on urgent messages being passed on by either radio or telephone.

With a Central Police Headquarters one telex installation would suffice and all communities would derive benefit from the system.

Police Radio

The various police forces in the County have co-operated in the past and all stations are on the York County Radio System. Distance prohibits cruiser to cruiser communication in all sections, but messages are frequently relayed from one station to the next if

transmission is not possible. The frequency for the County is 159.240 M. All police forces in the "Southern Six" are equipped with radio, including cruisers. We can see no problem in radio communications although the power may have to be boosted to assure adequate coverage throughout the southern sector.

Courts

Magistrates' Courts are held as follows:

Markham Township - Every Tuesday - Richmond Hill - Criminal (6 miles distant)
Every Friday - Aurora - Traffic (14 miles to Aurora)
Juvenile and Family Court, for all municipalities every Friday at Newmarket.

Markham Village - held at Richmond Hill every Friday - Traffic and Criminal cases (13 miles distant)

Vaughan Township - held at Richmond Hill
Every Wednesday - Traffic Court
Every Thursday - Criminal Court (3 miles distant)

Stouffville - held at Richmond Hill
Every Friday - Traffic and Criminal cases (10½ miles distant)

Woodbridge - held at Richmond Hill
Every 2nd Friday (14 miles distant)

Richmond Hill - held at Richmond Hill
Every Monday - Criminal cases
2nd & 4th of the month
Wednesday for Traffic cases

It is noted that, in the main, the court facilities at Richmond Hill are utilized. Amalgamation of the six forces would simplify the arrangements and free officers for duty in the field. The advantages are:

- (a) One officer (preferably a Sergeant) would supervise the preparation of the docket sheet for court appearances.
- (b) The same officer would attend the court and present the cases to the court.

- (c) The York County Prisoner Security Patrol would continue to collect and transport prisoners in custody to the court. One central lock-up in the area would simplify the supervision of prisoners.
- (d) All information and summonses would be prepared and issued from a central office.
- (e) Confusion, on the part of the public, relating to which police force persons should contact regarding court cases would be eliminated.

Police Accommodations

Township of Markham - located at RR#2 Gormley, Don Mills Road just north of Highway #7, in the basement of the Municipal Building. The space including halls is 1,397 square feet and is too cramped for a force of 23.

Markham Village - located at 140 Main Street, Markham. The building was formerly used as a library and is adequate for the present force. 972 square feet plus a lunch and locker room in the basement 567 square feet.

Township of Vaughan - located at Maple, Ontario, in the basement of the Municipal Building. It is adequate for the present force and the immediate future. The floor space including halls covers 4,608 square feet.

Stouffville Village - located at 161 Main Street, Stouffville. Comprised of 4 rooms, a total of 432 square feet. The quarters were formerly a store and has been recently renovated. It is adequate for the present force.

Woodbridge Village - located at 74 Pine Street, business section and is part of a small frame building 42 square feet, one room. The office is not adequate.

Town of Richmond Hill - located in the basement of the Municipal Building at 56 Yonge Street North. There are 1696 square feet in the present quarters but arrangements are now being made to acquire more space on the same floor. This will provide approximately 3686 square feet total and with renovations will be adequate for the operation of a 23 man force.

Police Accommodation for an
Amalgamated Force

Phase #1

The enlarged quarters at Richmond Hill could be utilized as a Central Headquarters building for Administration purposes only. The following functions would be controlled from this headquarters:

- (1) Office of the Chief of Police
- (2) Administrative Offices
- (3) Central Records
- (4) Central Telephone, switchboard, Radio Control and Police Telex
- (5) Court Officer and Court preparations
- (6) Clothing and Equipment Stores

The present Markham Township and Vaughan Township stations would be maintained as operational police offices.

Phase #2

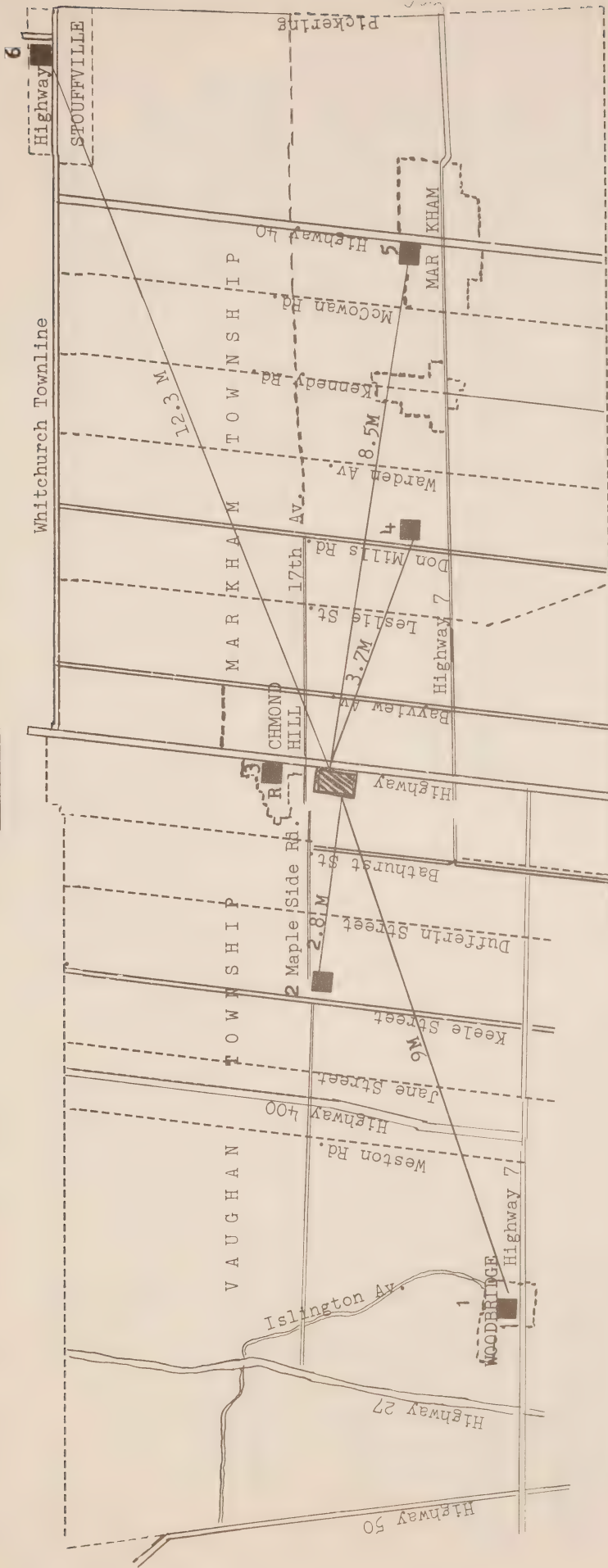
A police building should be erected in the general area south of Richmond Hill near Highway #11, which would then house both administrative and operational function. The Markham Township and Vaughan Township offices would be closed. This would provide a Centralized Control Force.

Adequate coverage and control from this future centrally located police building would be practical and economical. This location would ensure free

movement of police vehicles to all areas. An educational programme would acquaint citizens in using telephone communications with their police force especially on the initial complaint.

The amalgamated area will receive adequate police coverage by means of cruiser "Zone Policing" on a 24 hour basis supported by foot patrol coverage in the populated business areas i.e. Woodbridge, Stouffville, Markham Village and Richmond Hill.

(A map is appended showing the present police stations and the suggested future accommodations.)



PRESENT POLICE OFFICES

PHASE #1 - CENTRAL ADMIN. OFFICES 3

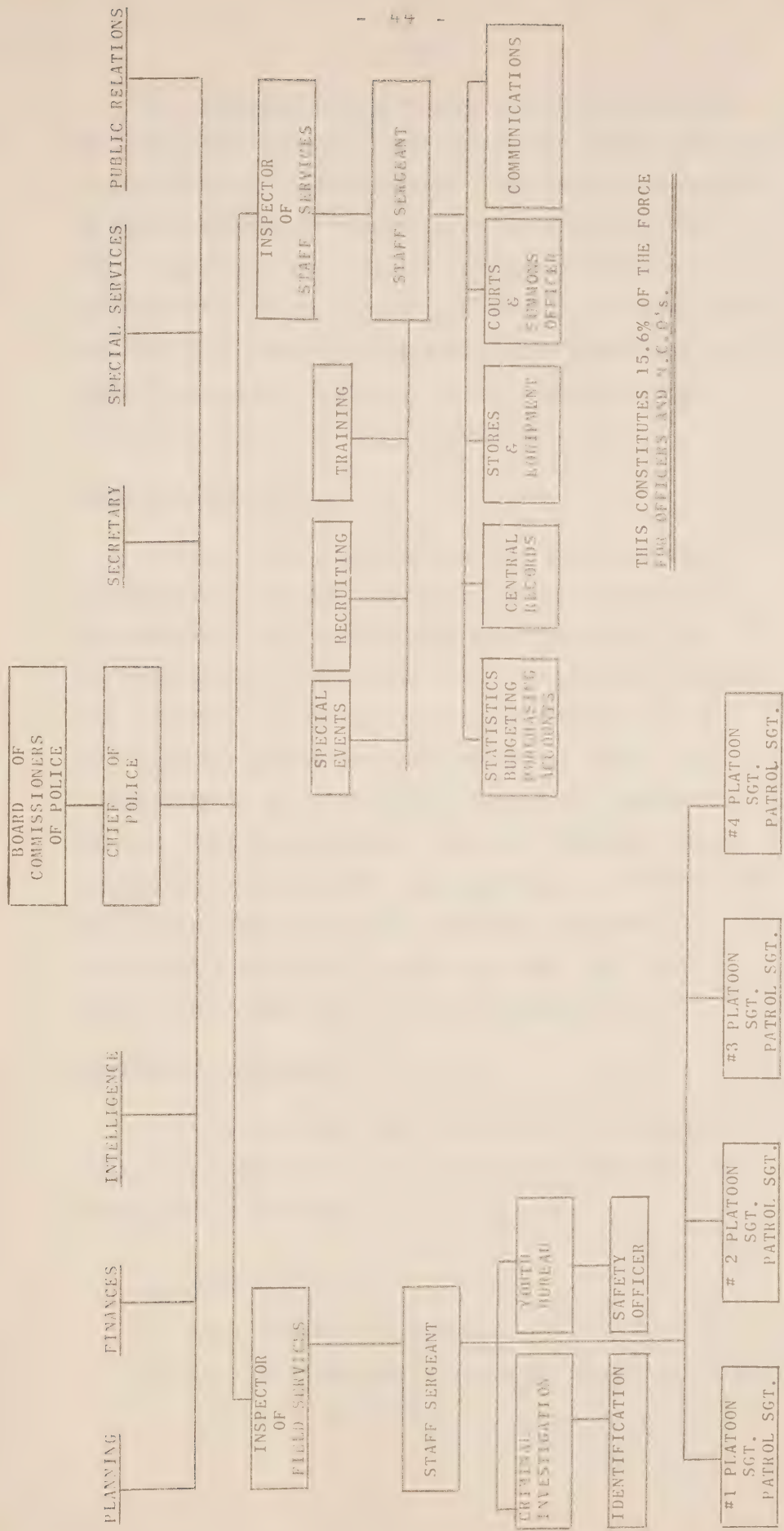
OPERATIONAL OFFICES 2 & 4

PHASE #2 - FUTURE POLICE HDQTRS.
ADMINISTRATIONAL & OPERATIONAL

Scale: 1 inch to 10,000 feet



RECOMMENDED COMPOSITION OF THE AMALGAMATED FORCE



THIS CONSTITUTES 15.6% OF THE FORCE
FOR OFFICERS AND N.C.O.'S.

The organizational structure should be influenced as little as possible by the numbers and salary schedules of the ranks in the six forces. There should be no loss of pay, providing of course that the persons in the senior positions are qualified. The pay should not determine the rank at which they remain after amalgamation. The number of Senior Officers should be determined by the type of organization and not by the number of Senior Officers presently in the six municipalities.

Rules and Regulations

A set of "Rules and Regulations" governing the amalgamated force should be prepared well before hand. The members of the force should be prepared for the amalgamation and continually advised so that all members are informed. A well informed organization will tend to lessen the effects of unification and smooth the uncertainty in the minds of all during the transition period. This is especially important regarding salary schedules, fringe benefits and pensions. A contract for the unified force prepared in advance combined with thoughtful planning will create an Esprit de Corps which is most important in the new organization.

Grading of Constables

It is recommended that the grading for Constables from the Probationary to the First Class Constable be instituted as follows:

1. 1st Class Constable

2nd Class Constable (2 years)

3rd Class Constable or Probationary Constable (1 year)

or as an alternative -

2. 1st Class Constable
2nd Class Constable (1 year)
3rd Class Constable (1 year)
Probationary Constable (1 year)

Number 1. permits a better salary arrangement for a young married man seeking employment with the force.

Advantages of a Unified Force

1. Duplication of police services would be eliminated and equipment of the six forces, vehicles, personnel etc. would be available when necessary throughout the area.
2. Improved criminal investigation methods under a centralized detective unit.
3. A unified force would provide better control over criminal elements, living in or infiltrating the area, especially since the area is immediately adjoining Metropolitan Toronto.
4. A single Board of Commissioners of Police would be the police governing authority body for the entire area -- replacing 3 police commissions and 3 councils. This would ensure a continuity of the government of the police and a long range planning for the amalgamated force on a permanent basis taking into consideration the anticipated projected growth and development of the municipalities.
5. Pooled financial resources would provide for an equitable financial load for the citizens of the area with improved police protection and services.

6. A central communications department would remove delays which now exist in emergent and critical situations where speed is an important factor in apprehending an offender.
 - (1) Telephone
 - (2) Radio
 - (3) Telex
7. Central identification and photographic bureau.
8. Centralized serving of summonses and warrants.
9. Centralized court arrangements with one officer in charge.
10. Centralized traffic control and planning.
11. A standardized method of recording criminal occurrences, one system of reporting and the use of standardized forms, improving the study of crime and the study of preventative measures for the entire area.
12. Centralized records of offenders would be available to the entire area and eliminate delays and reduce man hours involved in searches by each force.
13. A standardized training programme and an in-service training.
14. With the pooling of the strength available the training of selected personnel in the field of Criminal Investigation, Morality, Identification, Police Photography and Accident Investigation,

qualified experts will be available in the combined area with resultant success in the investigation of crime. Qualified officers selected and trained assures a superior police service.

15. Differences in wage schedules, fringe benefits etc. would be equalized and create harmony.
16. The unification of Forces would provide additional police strength for use in industrial disputes, strikes, riots or emergencies requiring extra police coverage or when police personnel are absent from duty through illness or prolonged absence resulting from injuries received while on duty.

The Chief of Police for an Amalgamated Force

It is recommended that the position be advertised and that the six present Chiefs of Police and the Deputy Chief of Police be given the opportunity to apply. This will provide the opportunity to assess the present six Chiefs of Police and the Deputy Chief of Police as to their ability to organize, administer and direct the unified force.

Cost Analysis

Police Budgets 1968

Markham Township	\$238,793.00
Markham Village	\$82,500.00
Vaughan Township	\$225,697.00
Stouffville	\$41,500.00
Woodbridge	\$28,850.00
Richmond Hill	\$247,285.00 antic- ipated
T O T A L	\$864,625.00

Percentage of the Total Police Budgets - 1968

Markham Township	27.62%
Markham Village	9.36%
Vaughan Township	26.12%
Stouffville	4.80%
Woodbridge	3.40%
Richmond Hill	28.70%

Average Per Capita Cost	\$11.70
-------------------------	---------

Total - Taxable Assessment - 1968

Markham Township	\$31,395,547.00
Markham Village	\$13,288,437.00
Vaughan Township	\$35,858,209.00
Stouffville	\$5,114,101.00
Woodbridge	\$4,866,964.00
Richmond Hill	\$37,209,662.00
T O T A L	\$127,732,920.00

Percentage of Total Taxable Assessment

Markham Township	24.56%
Markham Village	10.40%
Vaughan Township	28.07%
Stouffville	4.03%
Woodbridge	3.81%
Richmond Hill	29.13%

Population Analysis

Markham Township	20,992
Markham Village	9,000
Vaughan Township	18,434
Stouffville	3,933
Woodbridge	2,401
Richmond Hill	19,435
T O T A L	74,195

Percentage of the Total Population

Markham Township	28.30%
Markham Village	12.15%
Vaughan Township	24.85%
Stouffville	5.30%
Woodbridge	3.20%
Richmond Hill	26.20%
T O T A L	100.00%

PERCENTAGE COMPARISON CHART

MUNICIPALITY	% of Total Taxable Assessments	% of Total Police Budgets	% of Total Populations	Average % of the three Columns
MARKHAM TOWNSHIP	24.56%	27.62%	28.30%	26.826%
MARKHAM VILLAGE	10.40%	9.36%	12.15%	10.636%
VAUGHAN TOWNSHIP	28.07%	26.12%	24.85%	26.346%
STOUFFVILLE	4.03%	4.80%	5.30%	4.710%
WOODBIDGE	3.81%	3.40%	3.20%	3.470%
RICHMOND HILL	29.13%	28.70%	26.20%	28.010%
T O T A L	100%	100%	100%	99.998%

Average Percentage of the:

1. Total Taxable Assessments
2. Total Police Budget Expenditures 1968
3. Total Populations

as shown on the preceeding chart, i.e.

Markham Township	-	26.826%
Markham, Village	-	10.636%
Vaughan Township	-	26.346%
Stouffville, Village	-	4.710%
Woodbridge, Village	-	3.470%
Richmond Hill, Town	-	28.010%

is in our opinion an equitable basis on which to determine cost sharing operation for the amalgamated Police Force for the Southern part of York County.

The operation of the force on a percentage basis would be conducted for the first year and then reviewed.

Police Strength Amalgamated Force

The amalgamated Force with the present combined numerical strength, would total 83 police members of all ranks. This provides a police population index of 1/893. This appears to be a reasonable figure taking into account the residential built-up areas, the rural residential, and farm section, and the number of miles of roads to the given police coverage. At the conclusion of one year of operation, the Chief of Police would be in a position to report to the Board of Commissioners of Police, with a reasonable degree of accuracy on the requirements and work load distribution of the force. The Chief of Police should as soon as practicable, submit a projected plan for the operation of his force outlining

the future growth of the area and the possible future growth of the force.

Civilian Staff

The total clerical staff of the six forces is:

2 male	Clerk Typists
2 female	Clerk Typists
2 female	Matron Clerks
<hr/>	
6	T O T A L
<hr/>	

It may be assumed that six would not be required in their present capacity for an amalgamated force but this would be contingent upon need.

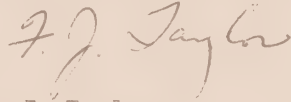
Consideration will have to be given to the staffing of the new amalgamated Police Force by civilian personnel in areas where it is not essential to have a Police Officer. For example, we suggest - Communications, Stores and Equipment, Administration, Records and Summons Bureau. The predominant factor to keep in mind, is that if a civilian can perform a function on the Police Force, the talents, the training and the required physical standards of a policeman can be better utilized in the field. If this principle is followed, it permits the Governing Authorities of the Police Force to get the maximum benefit for each budget dollar.

Conclusion


It is the considered opinion of the Advisers that the amalgamation of the police forces of the Township of Markham, the Village of Markham, the Township of Vaughan, the Village of Stouffville, the Village of

Woodbridge and the Town of Richmond Hill is not only possible but necessary in order to provide a complete and more efficient police service for the six communities.

Respectfully submitted,

A handwritten signature in cursive script, reading "F. J. Taylor".

F. J. Taylor,
Adviser to the
Ontario Police Commission.

A handwritten signature in cursive script, reading "F. E. Davies".

F. E. Davies,
Adviser to the
Ontario Police Commission.

/ib

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